

JANUARY 10. 1785.

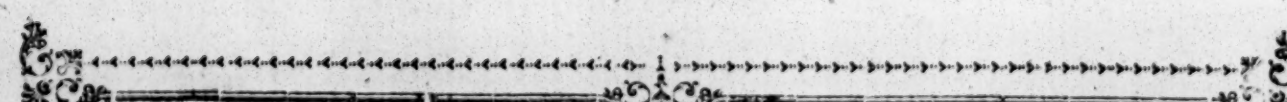
# INFORMATION

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The Rev. MR WILLIAM LESLIE, Minister  
of the Parish of St. Andrews and Long-  
bride, Pannel ;

A G A I N S T

ALEXANDER PENROSE-CUMMING of Altyre, Esq; with  
concourse of His MAJESTY's Advocate, Prosecutor.



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**T**HE single question that comes at present under  
the deliberation of the Court, is, Whether Mr  
Cumming of Altyre has a right to bring a pro-  
secution at his own instance, and with the con-  
course only of his Majesty's Advocate, for the purpose of  
convicting the Pannel of the crime of Perjury, which, by  
the Criminal Letters, is laid to his charge ?

The Pannel is too conscious of his own innocence, to con-  
sider this question as of any consequence to himself, but in  
so far as the determination of it may prevent his being ex-  
posed to further trouble and expence. Could he, indeed,  
permit himself to suppose, that any unprejudiced person  
thought so hardly of him, as to believe, that, on any confi-  
deration, he could be guilty of so heinous a crime as that of  
wilful



wilful and corrupt Perjury, nothing would be so agreeable to him, as to join issue with his Prosecutor, upon the facts charged in the Criminal Letters, in order that his conduct might be fully investigated, and made public:—But as he is under no apprehension that the invidious and calumnious charge which the Prosecutor has thought fit to exhibit, will meet with any credit whatever, he cannot think himself at liberty, and should indeed hold himself wanting in duty to the Laws of his Country, if he were to permit his case to be urged, in future times, as a precedent for sanctifying similar prosecutions at the instance of private parties, who can qualify no proper interest to maintain them.

It is now fifty years since the Oath of Trust and Possession was introduced by Statute: But although that oath has in every county been taken by many men of the most respectable characters, who were possessed of no other freehold-qualifications than bare liferents, or wadsets of superiority, all of which the Prosecutor and his adherents are now pleased to term nominal and fictitious; yet, if the Pannel is well informed, it has been reserved to Mr Cumming of Altyre, to be the first to attack a Freeholder whose qualification was so constituted, as guilty of Perjury, for having taken that oath,—and to the Pannel, to be made the first object of a criminal prosecution on that account. In that respect, the present case is accordingly a new and extraordinary one; and therefore, the Pannel will be forgiven for endeavouring, by way of introduction to the arguments he is in the sequel to offer upon the question now at issue, to trace out to your Lordships, by what means, and from what motives, he comes to be engaged in that question.

Previous to the year 1768, the Roll of Freeholders for the County of Moray was composed partly of Gentlemen possessed of considerable landed property, and partly of others whose qualifications rested entirely upon liferents, or wadsets of superiority.

At



At the General Election which took place upon the 22d of April 1768, there were two Candidates for the Representation of the County, *viz.* The Honourable George Duff, brother to Earl Fife, and General Francis Grant: And although the former had a majority of the real and substantial Proprietors in his interest, yet the latter, who stood himself on the Roll in virtue of a right of bare superiority, prevailed in the contest.

On this occasion, the Oath of Trust and Possession was put to, and taken by the following Gentlemen, all of whom had been enrolled on liferents or wadsets of superiority—

Robert Anderson of Linkwood,  
Capt. Thomas Dunbar,  
Capt. Charles Grant,  
James Grant of Carron,  
Ludovick Grant of Grange-green,  
Sir James Colquhoun of Lufs,  
Sir Archibald Grant.

Shortly after this Election, a warm contest for the Representation of the County in the next Parliament, commenced between the Honourable Arthur Duff, patronised and supported by his brother Earl Fife,—and General Grant, who had the interest of the Duke of Gordon, and of the Family of Grant, in his favour. This contest was carried on for years previous to the General Election which took place in 1774, with equal spirit and keenness on both sides; and no expence or trouble was spared, both Parties straining every nerve to carry their point, by splitting their estates to the utmost, in the view of granting wadset or liferent-qualifications to friends in whom they could confide.

During the heat of this contest, the Pannel obtained a conveyance to a wadset which had been granted over a part of the estate of Brodie, the owner of which was then firmly, and not without good reason, attached to the interest of Lord Fife, to whose sister he had been for some time married.



ried. The Pannel accordingly claimed to be enrolled at Michaelmas 1774: and altho' an objection was then stated to his qualification by General Grant, that objection was over-ruled by the Freeholders; and the General acquiesced in their judgment, without ever pretending to bring it to a challenge before the Court of Session, under the authority of the Act of the 16th of his late Majesty.

The Records of the Court of Session bear ample testimony of the zeal that was shewn on the part of the Duke of Gordon, and of the Family of Grant, to keep the County in their own possession; and of the anxiety with which every qualification possessed by Gentlemen in a contrary interest, was scrutinised and sifted. But, this notwithstanding, Mr Arthur Duff prevailed at the General Election which took place in 1774.

It should seem, that, in 1780, when a New Parliament was called, whose proceedings during the latter part of its existence will ever be remembered, as forming a remarkable part of the History of Britain, there had been a coalition of interests in the County of Moray; for, on that occasion, Lord William Gordon was elected without opposition.

It is well known to your Lordships, that there has lately appeared, in different corners of the country, a great spirit for Reformation, and for amending, in fundry respects, the political constitution of one branch of the Legislative Body. Whether any-thing of that kind is at all necessary, or even expedient, it is not the business of the Pannel to enquire: But it is no doubt true, that several of the Landowners of this County of Moray joined in the cry, and testified a violent desire to procure some alteration of the Law in respect to the qualification of Freeholders, especially by prohibiting, in future, any persons from being enrolled, either upon liferents, or wadsets of a bare superiority.

The Pannel has, however, reason to believe, that upon more cool reflection, some of the Gentlemen of the County, who had at first adopted this extensive plan of Reformation,



formation, began to be sensible, that they had carried their views rather too far: But there still remained a few zealots, seemingly fired with a degree of political enthusiasm, which led them to think that it only depended upon their own exertion, to obtain the gratification of their utmost wishes. These Gentlemen accordingly began to inveigh most liberally in the public News-papers, against superiority qualifications,—all of which, without distinction, they affected to consider as perfectly nominal and fictitious; and to declare their resolutions, to leave no stone unturned, to banish them for ever from the County of Moray.

A Meeting of these Reformers was accordingly held at Elgin upon the 4th of November 1783, when they came to sundry resolutions, of which notice was given to the other Gentlemen of the County, by circular letters signed by Mr Brodie of Brodie, who acted as Preses on that occasion. These Letters were expressed in the following terms: ‘—Sir,  
 ‘ At a meeting of Independent Freeholders of the County  
 ‘ of Elgin and Forres, yesterday, at Forres, the Gentle-  
 ‘ men (after drawing up, and signing a Petition to the  
 ‘ House of Commons, stating, and praying for redress  
 ‘ in the present unconstitutional mode of their Parlia-  
 ‘ mentary Representation) with a view not only to give  
 ‘ Parliament a just idea of the reality of their grievances,  
 ‘ but also as the most apparently effectual method of con-  
 ‘ tributing to their removal, came to the following resolu-  
 ‘ tions, and bound themselves thereto in the strongest man-  
 ‘ ner:—That, on the day previous to the next Election of a  
 ‘ Member of Parliament for this County, they should meet  
 ‘ at Elgin, and determine *by a throw of the dice*, which of  
 ‘ their number should be their Representative in the next  
 ‘ Parliament; and him they are to support, and vote for, at  
 ‘ the Election: That, on the day of Election, immediately  
 ‘ after their choosing their Preses and Clerk, they are one  
 ‘ and all to put the Oath against Bribery and Corruption,  
 ‘ and the Trust Oath, to every person on the Roll of Free-  
 B holders,



' holders, indiscriminately, who is not a real Proprietor of  
 ' Lands in the County : That they are thereafter to endea-  
 ' vour, by every means possible, to convict of Perjury, such  
 ' persons taking the above oaths, as they thought had not  
 ' real qualifications : That if, on the day of Election, they  
 ' should prove a majority of Real Freeholders on the  
 ' Roll, (notwithstanding their being outvoted by the nomi-  
 ' nal and fictitious medley of Barons); in that case, they  
 ' were most strenuously to support their own choice of a  
 ' Representative as above, by preferring a Petition to Parlia-  
 ' ment, and having the merits of their election tried by  
 ' that bulwork of British Liberty, a Committee of the  
 ' House of Commons.—For this purpose, they have bound  
 ' themselves, and their heirs, to pay to the amount of One  
 ' Hundred Guineas, if necessary, to carry through these  
 ' measures : And instructed me as their Preses, to commu-  
 ' nicate the above, the substance of their resolutions, to you  
 ' a Real Freeholder of the County, for the *sole* purpose of  
 ' affording you an opportunity of joining them in their  
 ' glorious struggle for Independency.—Our next Meeting  
 ' is at Forres on Tuesday the 11th instant, at noon ; against  
 ' which time, should it be convenient for you to attend, it  
 ' is expected you will signify your intentions in writing,  
 ' to, Sir, your most obedient humble servant,

(Signed) JAMES BRODIE.'

The Gentlemen who were present at the Meeting at  
 which these resolutions were entered into, and have asso-  
 ciated under the name of 'The Independent and Real Free-  
 holders of the County of Moray,' but possess only a small  
 proportion of the landed property within it, were, Mr Brodie  
 of Brodie, Mr Cumming of Altyre the present Prosecutor,  
 Mr Francis Ruffel of Westfield, Advocate, Col. Hugh Grant  
 of Moy, John Gordon of Griefshop, and John Innes writer  
 to the signet,—all of them perfectly well qualified to repre-  
 sent the County in Parliament, and therefore in every shape  
 justified in leaving their several pretensions to rest upon a  
 throw of the dice.



At another Meeting of these associated Gentlemen, held upon the 30th of March last, the following resolution was entered into, and was by their orders inserted in the Edinburgh News-papers of the 3d of April:—‘ The Real Freeholders of the County of Elgin and Forres, associated in order to try, as far as warranted by Law, the merits of fictitious votes increased in that County to above four to one of real votes, entreat, That any Gentleman of family, a real voter in the county, who, from absence, or indisposition, has been prevented from acceding to their plan, will do it immediately by notification to the Preses; or at least not engage himself, or vote against a measure adopted solely with a view of restoring the just, the invaluable right of a Freeholder (of which they are at present totally deprived) to those in whom it is really vested by the Constitution. They are resolved not to vote for, or give their interests to, any Candidate, who either is himself a Nominal Freeholder, or stands supported by such, as they can expect little attention to the distress of the country, from those who must have accomplished their ends thro’ corruption and perjury.

‘ (Signed) JAMES BRODIE of Brodie, *Preses*.’

The election for a Representative from the County to the present Parliament, came on upon the 15th of April last; and the following account of what passed on that occasion, was given to the Public by the Association, in the Aberdeen Journal of the 19th of that month:—‘ This day came on the election of a Member to serve in Parliament for the County of Elgin. Earl Fife appeared as Candidate, supported by only four of the Real Freeholders of the County. The Gentlemen Freeholders *associated against nominal and fictitious votes*, unanimously set up Alexander Penrose-Cumming of Altyre, Esq; as Candidate, in opposition to the Earl Fife. Earl Fife was chosen by a great majority of the persons standing upon the Roll of Freeholders of the County. A great majority of the Real Freeholders, who are Proprietors



'tors of estates in the county, voted for Mr Cumming of  
 'Altyre: But they were outvoted by above double their  
 'number, of these persons calling themselves Freeholders,  
 'who have no estates in the county. The oath appointed  
 'by the 16th Act of the 7th of George II. commonly called  
 'the Oath of Trust and Possession, was put to all those per-  
 'sons who have no estates in the county, and taken by  
 'them all, two Gentlemen excepted. The Independent Free-  
 'holders associated for the purpose of pursuing all legal  
 'measures for obtaining redress of the grievance of nomi-  
 'nal and fictitious votes, are resolved to prosecute, for Per-  
 'jury, in a competent Court of Law, all those persons who  
 'have, without the qualification of landed property, taken  
 'the Oath of Trust and Possession. Intimation of their re-  
 'solution was given in Court before the oath was put; and  
 'a protest was taken against the election of Earl Fife, upon  
 'the ground, " That the majority of voters for him, were  
 " nominal and fictitious; and that a great majority of the  
 " real Freeholders present, voted for Mr Cumming of Altyre;  
 " and therefore, that he ought to be found the Member  
 " duly elected."

This was a general denunciation against all persons  
 whatever who had taken the oath without being possessed  
 of the property, or *dominium utile*, as well as of the superio-  
 rity of the lands upon which they had been enrolled: And  
 although such qualifications are perfectly consonant both  
 to the present, and to the most ancient principles of the  
 Constitution of Parliament, which not only allowed, but  
 even compelled the attendance of all those who held *in ca-  
 pite* of the Crown; yet these associated Patriots might per-  
 haps have been excusable, if, misled by a blind zeal for  
 Reformation, they had carried their threats into execution,  
 by bringing criminal prosecutions against all those who took  
 the oath at the Meeting for Election. By doing so, their  
 conduct might have corresponded with their professions.—  
 —But, instead of pursuing that plan, for the purpose, not  
 of



of indulging their own private ill humour, but of reviving a great and important general question, Whether liferent and wadset-rights of superiority were to be considered, in the eye of Law, as good and real, or only as nominal and fictitious qualifications? they thought proper to pitch upon three Gentlemen, who appeared to them to stand in a particular situation, not in respect to the *nature* of their freeholds, but on account of a supposed *defect of title* in one of themselves, from whom these freeholds were derived. It is in vain, therefore, they can now attempt to ascribe the present prosecution to any laudible motive; and every person must be satisfied, that it springs from peevishness, discontent, or disappointed ambition alone. It is not, indeed, to be wondered at, that these Patriots should ill-bruik their being able only to bring seven or eight Freeholders to oppose the election of the present Member, when they themselves admit, that there are no fewer than twenty-two real Freeholders upon the roll. *Quis talia fando temperet a lachrymis?*

As the Criminal Letters are in the possession of your Lordships, it is unnecessary to give a particular recital of them here. It will suffice at present to observe in general, that they proceed at the instance of Mr Cumming of Altyre alone; and that his Majesty's Advocate has not thought it proper for him, in discharging the duties of his office, to give any countenance to the prosecution. The World may perhaps be apt to think, that the private prosecutor, who stands enrolled as a Freeholder in the County of Banff, upon a liferent-superiority of lands belonging to the Duke of Gordon, and that some other of his associates, who have split their estates for the purpose of creating such qualifications, and whose nearest relations are possessed of freeholds constituted in that manner, might have had the charity to believe, that the Pannel, who is a Gentleman by birth and education,—who has ever maintained a fair and an unexceptionable character,—and has always discharged



the sacred functions of that order to which he particularly belongs, with general satisfaction,—would not have been guilty of so criminal an act, both in the eyes of God and man, as that of which they have thought proper to accuse him. That, however, he leaves to their own feelings; and shall only add, That if, while they continue to tax him with such a crime, he were to ascribe their conduct to truly patriotic and laudible motives, he should be forced to confess, in the words of the Poet, '*Nemo tibi, nemo mihi credet, Posthume.*'

When the Criminal Letters were read in Court, an objection was stated on the part of the Pannel, to the Prosecutor's title; and the Counsel on both sides having been heard fully on that point, your Lordships ordered both parties to put in Informations:—And, in obedience to that order, the present Information is humbly offered on the part of the Pannel.

THERE is perhaps no particular in which the jurisprudence of modern Nations, differs more from that of ancient States, than in the manner of instituting Criminal Suits. Popular actions were the great favourites of Rome, and those other ancient republics, of whose laws and modes of government we are informed by History. They were indeed natural in those States, where every man, by the form of the Constitution, was considered to be vested with a part, not only of the legislative, but of the executive power: And while virtue and purity of manners, which formed the distinguished features of the Ancient Republics, in the more early periods of their government, continued to be the sole motives of criminal prosecution, no danger was to be dreaded from its being permitted to every citizen, to vindicate public wrongs, as well as private injuries.

It soon, however, came to be discovered, that this part of the Public Law was to be productive of great abuse; and that in proportion as the ancient simplicity of manners decreased,



creased, and depravity and corruption gained ground among the citizens, the mischief was to increase. Prosecutors, instead of resorting to Criminal Courts, only from motives of virtue, and a love of their country, frequently made use of the privilege which the Law allowed them, for the purpose of indulging their own private resentment; and converted a rule which was intended for the most salutary ends, into an instrument of oppression and calumny.

To guard against this evil, the Law was obliged to interpose. At first, an oath of calumny was introduced; but that not being found a sufficient remedy, a severer restraint was imposed, by obliging the prosecutor to submit to a similar punishment, in the event of his failing to convict the person whom he had charged as a criminal.—‘ Ne autem  
 ‘ temere quis per accusationem in alieni capitis discrimen  
 ‘ irruerit, neve impunita esset in criminalibus mentiendi  
 ‘ atque calumniandi licentia, loco jurisjurandi calumniæ  
 ‘ adinventæ fuit in crimen subscriptio, cujus vinculo cavet  
 ‘ quisque quod crimen objecturus sit, et in ejus accusatione  
 ‘ usque ad sententiam perseveraturus, dato eum in finem  
 ‘ fidejussore, simulque ad talionem seu similitudinem supplicii sese obstringet, si in probatione defecisse et calumni-  
 ‘ atus esse deprehensus fuerit.’ *Voet de accusat. et inscript. §. 13.*

These checks proved too severe, and gave rise to a mischief of another kind. They might indeed prove a complete bar to false accusations; but they also came in effect to be a prohibition of prosecutions, as it was seldom to be expected that any person should run the risk of exposing himself to punishment, merely for the sake of bringing a real offender to justice.

Amongst those rude and uncultivated nations which overspread Europe upon the declension of the Roman Empire, it was found necessary to lay hold of the passion of avarice, both for the purpose of repressing crimes and injuries, and for restraining the resentment of individuals, against whom, or their near relations, such crimes or injuries had been committed.



committed. It is accordingly well known, that in these nations, pecuniary compositions for crimes were introduced; and the Laws of the Burgundians, of the Salians, of the Alemanni, of the Bavarians, of the Ripuarii, of the Saxons, of the Angli and Thuringi, of the Frisians, of the Longobards, and of the Anglo-Saxons, are full of these compositions, for all sorts of offences, from the most trifling injury, to the most atrocious crimes, not excepting even High Treason, by imagining and compassing the death of the Sovereign.

But upon these systems of criminal jurisprudence, the wisdom of modern times has greatly improved; and rules of proceeding have been adopted, equally calculated to bring real offenders to condign punishment, and to prevent groundless and vexatious prosecutions. For these purposes, a *calumniator publicus*, who acts at his peril in the execution of Criminal Law, has been introduced in most of the States in Europe; and, in some, additional barriers have been set up for the protection of innocence.

Montesquieu, after mentioning the great abuse that arose from that swarm of informers which appeared under the Roman Emperors, when the republican maxims were still in observance, expresses himself as follows:—‘ Nous avons  
 ‘ aujourd’hui une loi admirable : C’est, celle qui veut que  
 ‘ le prince établi pour faire exécuter les loix, prepose un  
 ‘ officier dans chaque tribunal pour poursuivre en son nom  
 ‘ tous les crimes ; de sorte que la fonction des dilateurs est  
 ‘ inconnue parmi nous ; & si ce vengeur public étoit soup-  
 ‘ conné d’abuser, de son ministère on l’obligeroit, de nom-  
 ‘ mer son dénonciateur.’ *De L’Esprit des Loix, liv. 6. ch. 8.*

In some countries, so strong an aversion has been conceived from the idea of criminal prosecution at the suit of private individuals, as to restrain them from prosecuting even those offences which were known in the Roman Law by the name of *Delicta Privata*.—This in particular is the case in Holland : ‘ *Delictorum privatorum quatuor vulgo con-*  
 ‘ *stituantur*



' stituuntur species, puta, furtum, rapina, damnum in-  
 ' juria datum, (quod scilicet lege Aquilia coercetur cujusque  
 ' tractatio jam in libro 9. tit. 2. absoluta fuit), et injuria  
 ' seu contumelia. Cæterum moribus nostris ex delictis hisce  
 ' privatis fere fiscus solus, id est publicus nomine fisci con-  
 ' stitutus accusator ad pœnas agit, eodem modo quo in pu-  
 ' blicis criminibus; privati vero qui delicto læsi sunt, ad  
 ' proprium tantum damnum persequendum, non ad pœnam  
 ' actionem habent, sic ut ex moribus nostris inter privata  
 ' delicta et crimina publica non multum hac in parte in-  
 ' terfit: *Voet de Privatis Delictis*, § 3. — Cæterum moribus  
 ' nostris nullus privatus accusationem vindictæ publicæ per-  
 ' sequendæ gratia instituere potest, sed solus fisci procura-  
 ' tor, prætores, alique similis officii nomine, delationem  
 ' tantum criminis ad futurum accusatorem publicum, fa-  
 ' cientibus illis, qui jure civili ad accusandum admitte-  
 ' bantur: Unde non modo differentia inter crimina publica  
 ' et delicta privata, quantum ad pœnæ persequendæ modum  
 ' et ordinem, nunc apud nos sublata est, ut dictum, Tit. *De*  
 ' *Furtis*, num. 15. sed etiam discrimen deferendi crimina in  
 ' judicium, per accusationem, et per inquisitionem.' *Voet*  
*de accusat. inscript.* § 18.

In England, no criminal prosecution can be carried on,  
 either by way of indictment, or by way of information,  
 but in the name of the King. When the procedure is by way  
 of indictment, it must, in the first place, not only be pre-  
 sented to, but also be presented by the Grand Jury, whose  
 business it is to inquire, whether there be a sufficient cause  
 to call upon the party that is accused, to answer it. If they  
 return 'Not a true bill,' no further proceedings take place;  
 and when the accused is actually put on trial, in consequence  
 of their having found a true bill, it is because 'the Jurors  
 'for our Lord the King, upon their oaths, present that,' &c.  
 And when, on the other hand, the procedure is by way of  
 information, it is filed by the King's Attorney-General *ex*  
*officio*, in such enormous misdemeanours as peculiarly tend to



disturb his government, or to offend him in the regular discharge of his royal functions. Informations are indeed likewise filed by the Clerk of the Crown, upon the complaint or relation of a private informer, for gross and notorious misdemeanours, such as riots, batteries, libels, &c. which, although not peculiarly tending to disturb the government, yet, on account of their magnitude and pernicious example, deserve the most public animadversion. This mode of procedure, by which the Clerk of the Crown supplied the place of the Grand Jury, and acted as the public accuser, came, however, to be justly complained of, as being often made the handle of harrassing the subjects with vexatious suits. It was therefore enacted by the Statute of the 4th and 5th of William and Mary, cap. 18th, That the Clerk of the Crown should not file any information, without the express order of the Court of King's Bench; and that every person permitted to promote such Information, should give security by a recognizance for L. 20, to prosecute effectually, and to pay costs, if allowed, to the person accused.

It is therefore clear, that in neither of these ways, can a criminal trial take place in England, at the suit of a private individual.—It is true indeed, that there is another mode of proceeding, by what is called an appeal: But that is now totally in disuse, and was always limited to a very few crimes, *viz.* murder, rape, larceny, and arson or fire-raising; and the allowing private individuals to prosecute these offences in that way, probably took its rise from the old practice of giving pecuniary compositions to the persons who were injured by such offences.

It will probably be found a difficult task, to attempt to trace, with precision and certainty, the more ancient criminal jurisprudence of this country. Were we sufficiently warranted to consider the *Regiam Majestatem* as an authentic Treatise on the Law of Scotland, it should seem, that anciently the primary right of criminal prosecutions, was lodged in those who were sufferers by crimes; and that it was  
only



only in the case of their not exerting it, that the Crown could take it up. This was indeed exceedingly natural, as long as compositions either in money or cattle were the punishments inflicted on criminals, or while the supposed guilt or innocence of an accused person was to rest upon the issue of a singular combat or battle with the accuser. This practice, however, wore out by degrees. Prosecutions were reduced into a pretty regular form by the Statutes of Alexander the II. which introduced indictments, and forbid any person to be arrested by the King's servants, without first being given up in dittay, in consequence of an inquisition made by a Jury, consisting of the Chief Magistrate of the place, and three reputable persons in the neighbourhood; after which, the persons accused were attached, and brought to trial before the Justiciary. ' Statuit Dominus  
 ' Rex Alexander illustris, Rex Scotiæ, de concilio et assensu  
 ' venerabilium patrum episcoporum, abbatum, comitum,  
 ' baronum, ac proborum hominum suorum Scotiæ, ut Ju-  
 ' sticiarius suus Laudoniæ, diligentem et privatam inquisi-  
 ' tionem faciat de malefactoribus terræ, et eorum recepta-  
 ' toribus, per sacramenta trium hominum bonorum et fide-  
 ' lium, una cum sacramento senescalli, de singulis villis sin-  
 ' gulorum vicecomitatum infra balliam suam, præter-  
 ' quam in Galluidia, qui leges suas habent speciales: Et si  
 ' quos per dictam inquisitionem legaliter factam invenerit,  
 ' eos festinanter per servientes Domini Regis, cum auxilio  
 ' hominum domini villæ, salvo faciat attachiari, et ad cer-  
 ' tum diem et locum coram justiciario per fidele vici-  
 ' netum transeant.' *Stat. Alex. II. cap. 2.*—This was some-  
 thing a-kin to the mode of trial by indictment, that now prevails in England; and it is probable that no particular person was named as an accuser. The accusation was produced upon inquiry made by the Court; and it is accordingly to be observed, that in the form of an indictment given by Sir George Mackenzie in his Criminal Treatise, no mention is made of its proceeding at the instance of the  
 King's



King's Advocate, or of any other person. It came afterwards to be the practice, for the Justice Clerk to take up dittay; and he is mentioned as the proper Officer for doing so, in many Statutes from the reign of James I. down to that of James VI. During that period, it was his province to make out indictments, and to bring criminals to trial; and altho' by the Act 1587, c. 82, Commissioners were appointed for taking up dittays, yet indictments proceeded as formerly; and it was accordingly found in the case of M'Culloch *contra* Gordon, December 5. 1666, That an indictment of Treason needed no solemnities of execution, but might be delivered by the Justice Clerk's servants.

In this manner were prosecutions by way of indictment carried on, till the passing of the Act of the 8th of Queen Anne, cap. 16. By which, crimes to be tried at the Circuits, were ordered to be inquired after by the Justices of the Peace, on certain days of the year; and the evidence was appointed to be transmitted to the Justice Clerk, or his Deputies, at Edinburgh, at least forty days before the holding of the Circuits, to be given by him to the King's Advocate, by whom, and not by the Justice Clerk, indictments are now drawn up.

By the Act 1587, cap. 77. it was enacted, ' That the ' Theasurer and Advocate persew slaughteris and utheris ' crimes, althocht the parties be silent, or wald uther- ' wayes privily agree.' But, to infer from thence, that delinquents of that sort could not be tried before that Statute, without the appearance of a private party to prosecute, is totally inconsistent with what has already been stated with regard to the mode of proceeding by way of indictment. The object of this Statute, was to give to the two Officers therein named, the power of prosecuting in the way of a Criminal Summons, which, it is believed, was for a long time after confined to trials before the Court of Justiciary at Edinburgh.

But



But although it is under this Statute that the Advocate's title to prosecute in his own name was originally derived, it is an undoubted fact, that for near two centuries past, the power of prosecuting criminals in this manner, *ad vindictam publicam*, has been understood to belong to that Officer alone, with the exception of a few cases, in which private individuals are supposed to be so peculiarly interested as to give them a right to prosecute in their own names, although the Advocate should decline to lend them his aid, or to appear in behalf of the Public; and what these cases are, and ought to be, it requires no great depth of judgment, and little research, to discover.

In all crimes which affect only the Public, or the good order and peace of the State in general, such as blasphemy, heresy, and others of a similar nature, it is an agreed point that the King's Advocate can alone appear as a prosecutor; for, although nicely and critically speaking, every person may be said to have an interest that offenders shall be brought to punishment, yet, to permit such an interest to be assumed as a title for carrying on criminal prosecutions, were at once to introduce popular actions, the evil consequences of which are too apparent to be countenanced by the Law of this or any other well-governed realm.

The case is, however, exceedingly different in respect to crimes which are directly committed against individuals, and tend to hurt them essentially, and peculiarly. Little danger can arise from permitting such individuals, not only to seek reparation by a civil action, but also to prosecute the person by whom they have been injured, *ad vindictam publicam*. It is accordingly universally understood, that any of the King's subjects whose person has been maimed or abused, whose house has been broke into, whose goods have been taken from him either by robbers or by thieves, or whose character or reputation has been stigmatised in a particular manner, may bring a criminal prosecution in his own name, and without the necessity of the King's Advocate



giving his instance in support of it. Nay, the Law has gone still further, by allowing the heir to prosecute the murderer of his predecessor, and the husband to demand punishment upon the person who has committed a rape upon the body of his wife.—There, however, it is equally founded in reason. The person that is murdered, no longer exists; it is therefore but reasonable to give the power of avenging his death, to his Representative:—and in the case of rape, the husband is himself injured in the highest degree.

The distinction that has been now stated, appears to be perfectly founded in common sense, and sound policy; and has accordingly received the sanction of all the Writers upon the Law of this country, and of the practice of its Criminal Courts.

Sir George M'Kenzie expresses himself, on this subject, as follows:—‘ It is indeed the interest of the Commonwealth, *ne crimina maneat impunita*; and therefore, in crimes which immediately concern the welfare of the State, such as treason, sedition, &c. every man may be an accuser. But it is likewise the advantage of every private person, that it shall not be lawful to every malicious enemy, upon the pretence of a public good, to trouble and vex such against whom they carry malice, upon a pretence of a criminal pursuit; and therefore, according to the Common Law, *In privatis delictis non admittebatur ad accusandum, nisi qui suam aut suorum injuriam insequeretur*.—And Farinac. states *suorum injuriam* to extend *ad quartum gradum*, and it seems to be extended with us within degrees descendant: And that every person may not, in our Law, pursue any private crime, appears from the former chapter, p. 225.’

Mr Erskine, after mentioning the distinction in the Roman Law between public and private crimes, the former of which might be prosecuted by any member of the Commonwealth, and the latter only by the private party injured, proceeds



proceeds as follows :—‘ But this division of crimes is not received by our practice. It was at no period of time competent by the Law of Scotland, to any private person, other than the party himself who had suffered damage in his person, estate, or reputation, or in case of his death, his next of kin, to prosecute crimes, however atrocious, the crime of High Treason only excepted. *Reg. Majest. L. IV. cap. 2.* And this rule obtains at this day in Treason itself.— On the other hand, his Majesty’s Advocate, who represents the Community in this question, has authority from the Sovereign, who is vested with the executive power of the State, to sue every criminal, without the concurrence, or even contrary to the will of the party injured : But his power of prosecuting criminals, is extended no further than the *publica vindicta*, or the satisfaction of public justice, is concerned. The private party has a right of action against the offender, for reparation of the injury : In which action, however, though it be pursued merely *ad civilem effectum*, the King’s Advocate must concur ; because it arises from a criminal cause, and a sum is, by the decree proceeding upon it, awarded to the Pursuer in name of damage, as a sort of compensation for the wrong done to him proportioned to the enormity of the offence, though he should have in fact suffered no pecuniary loss.” P. 701.

When any point of Law, whether relating to civil or criminal jurisprudence, is generally understood, precedents are seldom to be found ; for it is rare that any person ventures to obtrude his own opinion against a received doctrine. Such precedents, however, as are to be discovered in the proceedings of this Court, are perfectly agreeable to the doctrine laid down by Mr Erskine.

The case of Mr Lockhart of Lee, against certain rioters in Lanark, will be fresh in your Lordships remembrance. Mr Lockhart had granted a presentation to the Church of Lanark,



nark, of which he understood himself to be the Patron, in favour of Mr Robert Dick: But an ill-grounded prejudice having been entertained against the presentee, by a number of the inhabitants of that town, his settlement was obstructed by force and violence. The clergymen appointed to take the previous measures, were assaulted when endeavouring to enter the town, and obliged to retire *re infecta*; and although unusual, it became necessary to ordain Mr Dick at a very considerable distance from the parish. Even after his ordination, all access to the church was denied to him, until the aid of a military force was obtained; and for many months he was obliged to perform the sacred duties of his office, in stables and barns, in different corners of the parish. This certainly called aloud for public animadversion; and a criminal prosecution was brought against them before this Court, at the instance of the Patron, and of John Lockhart of Cleghorn, and Allan Lockhart younger of Cleghorn, heritors of the parish, for themselves, and in name and behalf of the other heritors, elders, and christian people. An objection was, however, stated to their title to pursue; and your Lordships, after hearing Counsel, and advising Informations, made a just and well-founded distinction. It was impossible to maintain, that a riot obstructing the settlement of Mr Lockhart's presentee, did not affect him directly in his goods or property, without contending, in the face of Law, That a patronage, or the power of presenting to the cure of a parish, was not a right of property; and your Lordships accordingly sustained that Gentleman's title. But although the other two heritors who joined in the prosecution, had certainly an *interest* that they should be permitted to attend public worship in the parish-church, and to receive every benefit they could derive from the instructions and discourses of a man whom they deservedly esteemed, and considered to have been legally appointed their Pastor and Spiritual Guide; yet as that interest was not peculiar to them,

or



or distinct from that of every other parishioner; and as they were unable to show that they had been hurt by the proceedings of the rioters, either in their persons, their fame, their goods, or their estate, your Lordships found, that they had no title to prosecute, and sustained the objection in so far as it struck at them.

The Prosecutor seemed inclined to lay hold of this case as favourable to his plea; and has accordingly been pleased to ask, What condescendence of damage Mr Lockhart of Lee could have exhibited in a civil action?—But it is unnecessary for the Pannel to observe, That the rule for which he contends, and in the sequel is to illustrate, does not tend to confine the right of private prosecution to cases where the Prosecutor can compare the damage he has sustained with a certain sum of money. That were indeed to put an end, in many cases, to all claim for a *solatium*; and it would be in vain for a man who had got a box on the ear, whose nose had been twisted, or whose breech had been kick'd, to complain either before a Civil or a Criminal Court. But although Mr Lockhart of Lee might not be able to tax the damage done to him, by the obstruction given to his presentee, at a certain determined sum; yet it will not be disputed, that he must have been entitled to have claimed damages in a civil action, from those by whom an interruption had been created to the free exercise of the property that was vested in him.—And here it is that an essential difference arises between that case and the present; as it is absolutely impossible for the Prosecutor to show, that he has any right or title whatever to bring an action of damages before a Civil Court, against the Pannel, on account of his conduct at the last Election for the County of Moray.

In 1767, a prosecution was brought in the name of Robert Robb, first Magistrate of the Burgh of Wester Anstruther, with concurrence of his Majesty's Advocate, against Gabriel Halliday schoolmaster in Wester Anstruther, as hav-



ing been guilty of Perjury, when making oath as a witness in a complaint depending before the Court of Session, for setting aside the annual election of Magistrates and Counsellors that had taken place in that Borough at Michaelmas 1765. It should seem, that the Pannel did not choose to separate his objections to the Prosecutor's title, from the objections he likewise thought himself entitled to make to the relevancy of the Criminal Letters. He therefore pleaded Not guilty, and referred his further defence to his Counsel, who accordingly objected, *1mo*, That Robb had no title to prosecute, because he had no interest; it not having been alledged in the charge, that he had suffered any loss in his person, character, or goods, by the oath in question: *2do*, That the Libel was laid on a wrong Statute: *3tio*, That it did not charge the Pannel with emitting falsehoods upon oath, wilfully, or knowing them to be such: *4to*, That, from the manner in which the Libel was laid, and from the list of witnesses, it evidently appeared that the Prosecutor meant to prove the crime of Perjury by parole testimony, which was said to be incompetent: *5to*, That no proper description was given, of a variety of persons mentioned in the Libel: And, *6to*, That it was improper to bring the Pannel to trial in the Court of Justiciary, as the Judges of the Civil Court, before whom the oath was emitted, might, and would have determined, whether or not he was guilty in an incidental manner; and, from their knowledge of the case, must have been better able to judge of that question than any Jury possibly could be.—These objections were fully treated, both by the Counsel at the Bar, and in Informations; and although the irrelevancy of the Criminal Letters, which alone was sufficient to put an end to the prosecution, rendered it unnecessary for the Court to give a particular judgment upon the Prosecutor's title, especially after the Pannel had pleaded to the charge; yet it appears from a report of that case, given to the Public by the Learned Gentleman who draws the Information for the present



present Prosecutor, to have been the opinion of the Court, That Mr Robb had not a sufficient interest to entitle him to carry on the action in his own name as a private party. The Learned Gentleman's words are :—‘ The Judges were all  
 ‘ of opinion, there was nothing in the objection, that the  
 ‘ Libel was laid on a wrong Statute, because Perjury is a  
 ‘ crime at Common Law ; but as the essence of the crime  
 ‘ was not charged, *viz.* that he knew what he swore was  
 ‘ false ; as the Prosecutor could not qualify any *proper interest* ;  
 ‘ and as the proceedings before the Court of Session were not  
 ‘ produced, they dismissed the Libel.’

The case of Mr Dempster, who was prosecuted for Bribery at the suit of Robert Geddie *jun.* merchant in Cupar of Fife, and Mr Robert M'Intosh Advocate, is also well known to your Lordships. There, as in the case of Halliday, the objection to the title of the Prosecutors, and the exceptions taken to the relevancy of the Libel, were blended together ; and a general interlocutor was pronounced, finding certain parts of the Libel too vague and uncertain to be made the foundation of remitting the Pannel to the knowledge of an Assize ; and then proceeding in the following words : ‘ And  
 ‘ as to the remaining articles of the Libel, respecting the Pannel's attempts to corrupt James Morres, James Thomson,  
 ‘ John Smith, James Campbell, and David Preston ; in respect it is not charged, that these attempts were effectual,  
 ‘ or that any corrupt bargain was concluded betwixt the  
 ‘ the Pannel and all or any of these persons, or that they,  
 ‘ or any of them, voted in the said election of Magistrates  
 ‘ and Counsellors, or in the election of the Commissioner  
 ‘ or Delegate of said burgh, in opposition to the interest of  
 ‘ the said Complainers, find, That they have no proper title  
 ‘ to bring this prosecution against the Pannel upon the fact  
 ‘ so charged, the said prosecution being only with concurrence,  
 ‘ and not at the instance of his Majesty's Advocate ; and  
 ‘ therefore dismiss the said Criminal Libel, and the Pannel  
 ‘ from the Bar.’

The



The Counsel for the Prosecutor did indeed endeavour to turn this interlocutor in favour of their plea, by supposing it to imply, that if the attempts to corrupt the five persons mentioned in the latter part of it, had been carried into compleat execution, and the Criminal Letters had charged, that they had voted in opposition to the interest of Messrs Geddie and M'Intosh, these Gentlemen would have had a title to prosecute.—This, however, the Pannel can by no means admit. It was unnecessary for the Court to go further than the nature of the case required, or to pronounce an interlocutor upon abstract points, which did not strictly apply to the question directly before them. But if the opinions of the Judges, which have been given to the Public by the Learned Gentleman who has likewise reported that case, are fairly stated by him, it should seem to have been laid down by several of them, that neither Mr Geddie, nor Mr M'Intosh, would have had a title to prosecute, even although they had charged, in direct terms, that the Bribery had been compleated, and that the persons so bribed had voted against them.

The Pannel comes now to mention another case, which, although it produced no decision upon the point now at issue, yet will serve to show it to have been the general understanding of men of good sense, and even of Great Lawyers, That a private party, although a Candidate to represent a district of boroughs in Parliament, was not entitled to bring a criminal prosecution on account of Bribery committed in one of these boroughs.

A Complaint having been brought by John M'Kenzie of Brae, and two other Counsellors of the borough of Dingwall, for setting aside the election of Magistrates and Counsellors made by the majority at Michaelmas 1758, and for having it found, that the persons voted for by the minority were duly elected, a Proof was allowed by the Court of Session to both Parties ; and upon advising that Proof, the  
Court



Court found, ' That the election made at Michaelmas 1758 Aug. 7. 1759.  
 ' by the persons complained on, was brought about by  
 ' means of bribery and corruption; and therefore found the  
 ' same void and null, and reduced, decerned, and declared  
 ' accordingly: But refused to declare the persons voted for  
 ' by the Complainers, to be legally elected Magistrates of  
 ' the said borough of Dingwall; and found Colonel John  
 ' Scott, Kenneth Bain of Tulloch, Kenneth M'Kenzie, and  
 ' Andrew Robertson, conjunctly and severally liable in the  
 ' full costs of suit.'

On the next day, a Petition was preferred by the Com-  
 plainers, praying the Court to find Colonel Scott, and the  
 other three persons mentioned in the interlocutor, liable  
 to the forfeitures and disqualifications introduced by the  
 Act of the 2d of his late Majesty, intituled, ' An Act for the  
 ' more effectually preventing Bribery and Corruption.' And  
 a doubt having been started, of the competency of entering  
 upon that business under a summary complaint, a supple-  
 mentary action of declarator was brought by the Com-  
 plainers, with the concurrence of his Majesty's Advocate; by  
 which, after specifying the various acts of bribery and cor-  
 ruption alledged to have been proved in the course of the  
 complaint, they concluded, That the four Gentlemen above  
 mentioned, and four more, ' all of them actors and associ-  
 ' ates in this scene of corruption, had thereby incurred the  
 ' penalties and disabilities contained in the foresaid Act of  
 ' the 2d of his late Majesty; or at least, upon the Common  
 ' Law of this realm, they had, by their said offences, forfeit-  
 ' ed and lost their right of burghership, and should be dis-  
 ' abled from electing, or being elected into trust, office, or  
 ' franchise in the said borough; and that they should be  
 ' fined in the sum of L.500 Sterl. each for their said offence,  
 ' and otherways punished, for the sake of public example.'

The Defenders objected both to the competency of the  
 action, and to the title of the Prosecutors; and the Court,  
 after a hearing in presence, and advising Informations,



Jan. 13. 1762. found ' the action not competent before this Court, and  
 ' therefore dismissed the same.' And their judgment, which  
 proceeded chiefly on its being a fundamental part of the  
 Constitution to preserve the jurisdiction of the Civil and  
 Mar. 14. 1763. Criminal Courts separate and distinct, was affirmed by the  
 House of Peers.

It is well known, that although these proceedings were  
 in the name of John M'Kenzie of Brae and others, yet they  
 were in reality carried on by Sir John Gordon of Inver-  
 gordon, who stood Candidate for that district of Boroughs in  
 opposition to Colonel Scott, and had in that respect a strong  
 interest to get the Colonel disfranchised, and convicted of  
 Bribery.—But as no procedure could be had under the Statute  
 which limits the prosecutions to two years after the inca-  
 pacity, disability, forfeiture, or penalty thereby imposed,  
 shall be incurred, and does not expressly apply to Bribery  
 committed on account of an election of Magistrates and  
 Counsellors of a borough; no other resource was left to  
 him, than to bring a criminal action before your Lordships  
 at Common Law: And that plan would most undoubtedly  
 have been followed out with spirit, if Sir John had got any  
 encouragement from his Counsel, who were of the most  
 eminent then at the Bar, that an action of that sort could  
 be maintained, either in the names of John M'Kenzie of  
 Brae, and the other Counsellors of the Borough in which  
 the crime was said to have been committed, or in his own  
 name as a Candidate to represent that Borough, and the  
 others of the district, in Parliament.—Thus situated, he found  
 himself reduced to the necessity of applying to his Majesty's  
 Advocate, to give his instance: But to this application he  
 received the following answer in writing: ' I will not prosti-  
 ' tute my office, to serve the purpose of private resentment.  
 ' When the Criminal Libel was brought in the Court of  
 ' Session, recently after the crime was committed, the Pur-  
 ' suers, by advice of their Counsel, asked no more than  
 ' the concurrence of the King's Advocate for the time. That  
 ' being



‘ being sufficient for all the purposes of private and public  
 ‘ reparation at this distance of time, I will not adopt the ac-  
 ‘ tion at my own instance. I will give my concurrence to any  
 ‘ Criminal Libel brought by a party having interest to pur-  
 ‘ sue.’—This, however, did not satisfy Sir John; for, after  
 making another requisition to the Lord Advocate, to which  
 he received only a verbal answer, he endeavoured to obtain,  
 by the authority of this Court, what he had been official-  
 ly refused on the part of the Public Prosecutor; and ac-  
 cordingly preferred a Petition to your Lordships, praying  
 the Court to find, That his Majesty’s Advocate had done  
 wrong in refusing his instance to the prosecution demand-  
 ed; and, in consequence thereof, to make such an order  
 upon him as to your Lordships should seem just. But the  
 desire of this Petition was refused, and there the matter  
 rested; Sir John, though known to be of a disposition to  
 spare no expence in carrying a point he had set his heart  
 upon, being too well advised to think of commencing a  
 prosecution for Bribery before the Criminal Court, at Com-  
 mon Law, either in his own name, or in the name of his  
 friends, John M’Kenzie of Brae, and the other Counsellors  
 of the Borough of Dingwall.

It was observed upon this case, by the Prosecutor’s Counsel,  
 that Sir John Gordon, and his advisers, might well have  
 doubted of Bribery being a crime at Common Law, espe-  
 cially after the Statutes passed for restraining it; but that  
 Perjury never was, or could be doubted to be, a crime at  
 Common Law.—This, however, will not pass with your  
 Lordships. Although particular sorts of Bribery have been  
 made the object of Statutes, and certain penalties and disa-  
 bilities have been introduced by these Statutes, no Lawyer  
 ever could entertain a doubt of its being a crime at Com-  
 mon Law, especially when of that sort as not to fall directly  
 under the Statutes. That doctrine was indeed broached in  
 the case of Mr Dempster; but it was justly held in the most  
 sovereign contempt.

Corrupt



Corrupt and Wilful Perjury is not only a crime of an atrocious nature, and, as such, deserving the particular attention of the Public Prosecutor—but is also often attended with the most prejudicial consequences to individuals. The Pannel may therefore safely admit, that in particular cases, it may be made the subject of criminal prosecution at the suit of a private party, even altho' the King's Advocate shall (as he has done in this case, for reasons which certainly appeared satisfactory to his own mind) refuse his instance. But still, as in other crimes, such private party must be able to show, that the crime was directed against him, and that he was hurt by it; or at least, that the person accused intended to hurt him in his person, in his fame, or in his goods or estate; for, unless he can qualify that to be the case, he can have no peculiar interest: And to allow persons in that situation to prosecute for Perjury, would be in effect to introduce popular prosecutions, which are never permitted in this country, but in cases where they are allowed by Statute.

The only characters under which the Prosecutor attempted to maintain his right to carry on the present action, were, his being a Freeholder of the County of Moray, and his having been a Candidate at the last Election to represent that County in the present Parliament. How far he is at liberty, *in hoc statu*, to assume either of these characters, shall be considered in the sequel. But at present, the question shall be discussed upon the supposition that the Criminal Letters had explicitly, and in the proper place, born that both these characters belonged to him; and had also particularly set forth, that the Pannel, after taking the Trust Oath, had voted against him.

To begin, therefore, with the Prosecutor's interest in respect of his being a Freeholder, the Pannel must acknowledge, that he is at a loss to discover how that circumstance can entitle him to become the Public Avenger, or to prosecute



*fecute ad vindictam publicam.* The only consequence of the Pannel's having taken that oath is, that he must continue upon the Roll, and still enjoy the privileges of a Freeholder. But how his doing so can hurt either Mr Cumming of Altyre, or any of the other Freeholders, in their persons, in their fame, or in their goods, property, or estate, it is not easy to perceive. It surely will not be pretended, that the Prosecutor is in the smallest degree hurt in his person or his fame, by the crime here supposed to have been committed by the Pannel; and there is equally little foundation for alledging, that he has been hurt in his goods, property, or estate of any kind. His character as a Freeholder, and all the consequential privileges he can claim as such, remain as entire to him as if the Pannel had never been admitted to the Roll, or had refused to take the Oath of Trust and Possession, when put to him at the last General Election: And nothing done by him on that occasion, had the smallest tendency to encroach upon the privileges or rights of any person whatever.

It may perhaps be true, that a Freeholder's political weight and influence are greater in a county where there are few Electors, than in another county where they consist of double or triple the number; and on that account it was maintained, That every Freeholder must have an interest, and therefore a title, to prosecute another for Perjury in taking the oath, in respect that the Law has said, that persons convicted of that crime, shall not be allowed to vote in the Election of a Member of Parliament. This is, however, an interest too remote, and of too insignificant a nature, to permit a private individual to become the avenger of public crimes; and, were it to be sustained, would lead to the introduction of the next thing in the world to popular actions.—Upon the same principle it may be argued, That one Freeholder has a title to prosecute another, for Perjury committed in a private cause, altogether independent of Election-matters, and in which he was in no shape interested,—for murder, robbery, rape, or any other crime



whatever, which, if proved, may be punished by death or banishment,—as by that means the person accused will be disabled from exercising the privileges of an Elector, and the accuser's own freehold-qualification will of course become more valuable and important. Nor will the matter rest here—For, upon the same principle, every member of a subordinate corporation within a borough, must be entitled to prosecute another member of the same corporation for any crime whatever; because the consequence of a conviction of the person accused, must be to enhance the value of the privileges which the prosecutor enjoys, by having a voice, either in the management of the corporation's particular concerns, or in the political government of the Borough to which it belongs.

Many other cases might be figured, to show the impropriety of listening to an interest of this sort; and altho' some of them may appear rather ludicrous, yet they will not on that account be the less striking or conclusive in favour of the objection that is now made to the Prosecutor's title, as rested upon his being a Freeholder. Every Heritor has a right to vote in the election of a schoolmaster; and this right may be said to be more or less valuable, in proportion to the number of Heritors within the parish. But your Lordships would, it is believed, be much astonished, to see an interest of that sort set up by one Heritor, as a title for prosecuting another, for a crime, for which, if guilty, he was liable to the punishment of death or banishment. The cases are, however, perfectly similar; and if such remote interests were to be allowed, the Pannel should not be surprised to see prosecutions brought by individuals of particular professions, even of a learned one, in the view of getting others of the same profession removed, and by that means rendering themselves more conspicuous, and bettering their income.

It is no doubt an object to a Freeholder, that the Candidate whom he wishes to represent the County, shall be elected;



electd ; but if this be sufficient to entitle him to prosecute another Freeholder for having committed Perjury by taking the Oath of Trust and Possession, in the view of keeping himself upon the Roll, and giving his voice for another Candidate, it must, upon the same principle, be equally competent to each Freeholder, to prosecute a person, who had by force or violence detained or kept from the election, another Elector in the same interest with himself ; or who had stolen the papers or title-deeds belonging to a Gentleman who intended to get himself put on the Roll, in the view of voting for the same Candidate.

The Legislature has devised sundry oaths, for the purpose of preserving the purity of Elections. The Oath of Bribery may be put to Freeholders ; and those who shall swear it falsely, are declared guilty of wilful and corrupt Perjury. A similar oath must be taken, when required, by every Magistrate and Counsellor of a Borough, at the election of a Delegate ; and those who take it falsely, become likewise guilty of Perjury.—But the Pannel humbly apprehends, that a prosecution of that Crime could not be listened to by your Lordships, if brought upon an occasion of that sort, only in the name of an individual Freeholder, or in that of a single Magistrate or Counsellor of a Borough. Their interest must, however, be admitted to be equal to that of a Freeholder, who takes it upon him to prosecute a person who stands upon the Roll, as guilty of Perjury, in taking the Oath of Trust and Possession.

It is no doubt true, that the object of the Statute libelled on, was to preserve the purity of the Roll of Electors, and to prevent those who had only nominal and fictitious qualifications, from enjoying the privileges of Freeholders ; and that, with this view, it allows any Freeholder upon the Roll to put the Oath of Trust and Possession ; and declares, that the name of every person who refuses to take it, shall forthwith be erased ; and that every one who presumes wilfully and falsely to swear and subscribe it, and shall be thereof lawfully convicted,



victed, shall incur the pains and punishment of Perjury. But there is not a single word in the Statute, to countenance the idea, that the Legislature intended to empower either the Freeholder who puts the oath, or any other, to bring a Criminal Prosecution against the person who takes it. Every one who is in the least degree acquainted with the Statutes relative to Elections, must have observed, that the Legislature has been peculiarly attentive to point out, in clear and explicit terms, by whom the penalties and disqualifications introduced in many different cases by these Statutes, may be sued for. In some cases, they are given to individuals of a certain description only; and in others, to every person who shall sue for them. It is therefore natural to suppose, that if it had been in the contemplation of the Legislature to allow every Freeholder to prosecute those who commit Perjury, by wilfully and falsely taking and subscribing the Oath of Trust and Possession, the Statute would have said so in clear and positive terms; and would not have left it a matter of doubt, or a subject of argument, by declaring, that the guilty person shall be prosecuted *according to the laws and forms in use in Scotland*. The Legislature must indeed have been called upon in a particular manner to do so, if, as the Prosecutor says, it must have been foreseen that the King's Advocate would never prosecute for such an offence; or that by his doing so, the minds of men were to be irritated and inflamed, both against himself, and against Government.

Neither will the Prosecutor's title be enlarged or amended, by his assuming likewise the character of a Candidate to represent the County in Parliament; for, even supposing that he had actually lost his election by the Pannel's vote, still it must have been impossible for him to alledge, that he had been hurt, either in his person, in his fame, or in his goods, property, or estate. It was accordingly well observed during the course of the pleading, that his person must be in a better plight, by being allowed to live quietly, and at ease at home, than by being stewed  
days



days and nights together, in the House of Commons : that although a character may be acquired in that House, yet there it may likewise be lessened, or lost ; and that in point of fortune, the only advantage he could receive, was the getting his letters transmitted to him free of postage, which would in all probability be greatly overbalanced by the expence of travelling to and from London, and of residing there during the sitting of Parliament.

The Pannel is far from disputing that it is a desirable object to a good and worthy mind, to be a Member of the Legislative Body, and to have an opportunity of watching over the rights and interests of the Nation. It must, however, be admitted, that, in the language of the Law, and of the Constitution, attendance in Parliament is considered not as a privilege, but as a burden or service. But whether it be viewed in the one light, or in the other, the Pannel humbly apprehends, that no such interest is acquired by being a Candidate, as to create a title in a person to maintain a criminal prosecution, which otherwise would not be competent to him. No person can either be hurt or injured, in a legal sense, either in his person, or in his fame, or goods, without having it in his power to bring a civil action for reparation of his loss, or for a *solatium* ; and the same interest which gives him that title, likewise authorises him to pursue criminally *ad vindictam publicam*. The Pannel will therefore beg leave to ask, Whether, in the event of the Prosecutor's having lost his election by his voice, in consequence of his taking the Oath of Trust and Possession, he could have brought an action of damages against him in a Civil Court ? The Pannel humbly apprehends, that no such action could possibly lie. But thence it necessarily follows, that a criminal action must be equally incompetent to the Prosecutor.

Indeed, the more this question is considered, the more clearly will it appear, that wherever the interest of a private party to pursue criminally is admitted, the same interest



must warrant him to demand reparation in a Civil Court, if necessary, for the loss he has sustained, or to insist for a *solatium* on account of the injury he has received. In the case of Murder, there is an assythment due:—In the case of a Rape, an action for damages, and a *solatium*, is competent:—In Theft, a civil claim lies for restitution of the stolen goods; and the like is to be observed in every crime that is directed against individuals.—Here, then, is a clear and invariable rule, by which this matter may be at all times easily explicated, and the boundaries properly defined betwixt the salutary maxim, That there should be no popular actions,—and the other just and natural one, That every person having a legal interest, ought to be allowed to maintain criminal suits:—But, to depart from that rule, and to sustain consequential, remote, or imaginary interest, would only tend to introduce much improper strife and contention, and to make way for arbitrary proceedings, without any necessity; the general good of the State being sufficiently secured by the appointment of a high and respectable Officer, to bring criminals of every rank and degree to due and condign punishment. Men are apt to entertain wilder notions in criminal, than in civil matters: their passions are heated, and strongly excited; they are of course apt to be blinded, and to leave reason behind:—It is therefore highly essential to the peace and good order of Society, that criminal prosecutions at the suit of private parties, be confined to the case of their being materially and directly injured; and that in all others, although perhaps of a more destructive nature to Society in general, and also tending consequentially to affect individuals in some degree, the power of prosecuting be vested in the *calumniator publicus* alone.

The Pannel will beg leave to put the case, That a Candidate for a County has lost his election by the vote of a person who got upon the Roll, in consequence of his having forged a disposition, containing an assignment to the precept



cept of a charter, and of his having taken infestment upon that precept. In such a case, the Candidate will be entitled to set aside that person's vote, if the merits of the election are brought before a Committee of the House of Commons. But it will not be pretended, that he will likewise be entitled to bring an action for damages, or for recovering the expence of his Petition, against such a person; and of course it must be equally incompetent to him, to prosecute that person criminally for Forgery. If such a latitude were to be allowed, even a claimant, whose claim for enrolment has been rejected by the vote of a person in these circumstances, or by that of a Freeholder, who willfully and falsely took the Oath of Trust and Possession, would, upon the same principle, be entitled to maintain a Criminal Prosecution for Forgery or Perjury.

The Prosecutor was pleased to refer to a decision of the Court of Session, in the question between M'Lean of Lochbuie, and M'Neil of Collonsay; where it was found relevant to diminish the price of lands, that they did not entitle to a vote, when it was bargained that they should do so. But the Pannel is at a loss to conceive the application of that case to the present question. He is not under the necessity of disputing, that the right of electing, or being elected into Parliament, is in some degree of a patrimonial nature: on the contrary, he may safely admit, that if by taking the Oath of Trust and Possession, he had been to deprive the Prosecutor of his freehold, he might have been liable to an action of damages on that account. But it is plain, that by taking that oath, he made no encroachment whatever, either upon the Prosecutor's right to vote, or upon his capability to be elected, both of which remain to this day as entire as ever.

What has been just now observed, will likewise show, that no argument in favour of the prosecution can be drawn from the case of Ashby against the Constables of the Town of Aylesbury. Ashby had been wrongfully prevented from the exercise of his freehold, and had therefore



a good ground for demanding damages. But it is a remarkable circumstance, that in the pleadings for the Defendants, two cases were referred to, in the one of which it was adjudged, that a Candidate could not bring an action against a Sheriff, for a double return; and in the other, that no action lay at Common Law, for a false return of a Member to sit in Parliament. It was accordingly well observed with respect to the last of these cases, That 'the Candidate 'has a proper remedy to recover his place, from which he 'is excluded by the false return. The right of election is 'cognisable in the House of Commons:—there he will recover his seat in Parliament, which is what the Law has 'the principal regard to; and there is no reason he should 'have another remedy elsewhere.'

It was said for the Prosecutor, That if *omnis definitio in jure periculosa*, it must be still more hazardous to attempt to squeeze a very extensive and complicated doctrine, into an aphorism of a few words: And that if by damage, be meant loss; if by person, be meant the body; by estate, property that may be brought to market; and by reputation, good name or character;—the rule of Law contended for by the Pannel, must be palpably false. Several cases were accordingly put, to show that numberless prosecutions must be competent, altho' no damage can be qualified; and sometimes even altho' a gain, and not a loss, has been occasioned to the prosecutor by the crime.—And it was further maintained, That in order to give a reasonable construction to the authorities founded on by the Pannel, the words damage, person, estate, and reputation, must be liberally interpreted, so as to comprehend every injury done, not only to the body and limbs, but to the state and distinction of a man in civil society; and every encroachment, not only upon property that can be estimated in money, but upon all rights and privileges, honorary as well as patrimonial.

This observation, however, when thoroughly considered, will be found only a vain attempt to rear up a plausible doctrine,



doctrine, by putting, on the one hand, a more narrow interpretation upon the rule of Law, which limits the power of criminal prosecution to such private parties as have suffered damage in their person, reputation, or estate, than the Pannel has any occasion to contend for; and by extending, on the other hand, the meaning of the words *person* and *property*, beyond what, in sound construction, and in a legal acceptation, they can justly receive.

The Pannel may safely admit, that one may be hurt in his person, not only by a direct attack upon his body, but also by being affronted, or exposed to ridicule. This may be done in many ways; and the Pannel will readily agree, that if he had committed a real injury against the Prosecutor in the way mentioned by Sir George Mackenzie, such as by giving him medicines to affront him, or by wearing in contempt what belonged to him as a mark of honour, there might have been room for a prosecution. In like manner, a criminal prosecution might have been competent, if the crime laid to the Pannel's charge had tended to deprive the prosecutor of his particular state and distinction in civil society as a Freeholder. In both these cases, there might have been room for contending, that the Prosecutor had been hurt in his person.—But it surely cannot be seriously maintained, That any attack has been made either upon his person, or upon that state or distinction he is entitled to enjoy in society, by the Pannel's having taken the Oath of Trust and Possession, in the view of preventing his own name from being erased out of the Freeholders Roll.

• The first case put by the Prosecutor, was that of an heir who is allowed to prosecute for the murder of his predecessor, altho', instead of being a sufferer by the crime, an opulent succession should devolve upon him in consequence of it. But to this a sufficient answer has already been given. The Law does not inquire, in such cases, whether the succession be great or small, *lucrosa* or *damnosa*; nor does it suppose that the loss of a near relation can be compensated in



that way. The heir is also understood, in the eye of Law, to be *eadem persona cum defuncto* ; and as the defunct can no longer prosecute himself, there is nothing unnatural, but, on the contrary, it is most consistent with reason and good policy, to allow the heir to demand public vengeance for so foul and atrocious a crime.

The case of a witness swearing falsely when examined in a claim for a title of honour, and by his perjury causing it to be dismissed, is likewise of a very different nature from that which is now under your Lordships consideration ; for there the tendency of the crime is both to wound the accuser in his person, and to deprive him of a valuable and hereditary right, not of a temporary or accidental kind, but inseparably connected with his rank and station in life, and to be transmitted from him, upon his decease, to his heirs and successors.

A man suffers likewise in his property, by every encroachment made upon it, whether he is ultimately a loser or not ; *Unusquisque est moderator et arbiter rei suæ* : And it were ridiculous to suppose, that a person could not be prosecuted for breaking down his neighbour's fences, for the purpose of manuring his ground, provided he could show that his neighbour was a gainer by that operation.—To admit of such an apology, would lead to endless confusion and litigation. And it might with equal reason be maintained, that one might, with impunity, make the most material alteration, in his neighbour's absence, upon his house or gardens, provided he could satisfy a Judge or a Jury, that his operations, instead of being hurtful to the owner, were real improvements on his property.

The story with which your Lordships were amused respecting the judgment pronounced by Cyrus, is of a piece. The little boy had a right of property in his long coat, and the tall boy had no business to tell him that a short one would suit him as well ; he was accordingly guilty of robbery, in stripping him : And the Prosecutor's Counsel observes justly,



justly, that very little experience and reflection must be sufficient to point out the defect and dangerous tendency of that levelling principle upon which the judgment of Cyrus proceeded.

In short it is clear, that in every one of these cases, a civil action for damages, or a *solatium*, would lie. But it has already been shown, that no such action can lie to the Prosecutor against the Pannel, on account of his being disappointed, even by his means, of acquiring a Seat in Parliament.

The Prosecutor was indeed pleased to state another case, as in opposition to the plea maintained by the Pannel, That no person can bring a criminal prosecution, without being likewise entitled to insist in a civil action for recovering his loss, or for damages, or a *solatium*. The case here alluded to, is that of a person who swears falsely that he owes nothing, when the truth of a debt is referred to his oath. The debt is by that means for ever extinguished : But it is said, that all Lawyers are agreed, that the false-swearer may be prosecuted for Perjury.

But, upon considering this case, the Pannel will, in the *first* place, be allowed to doubt whether a private party can in any case be allowed to prosecute even criminally for Perjury, when the oath is emitted in consequence of his own reference ; by which he judicially binds himself to hold what shall be sworn by his antagonist, *pro veritate*. Sir George Mackenzie has taken particular notice of this question : And altho' he does not carry the matter so far as some of the Doctors do, by denying the King's Advocate's right to prosecute for Perjury committed in that way ; yet he seems to have been of opinion, that the right of prosecution is not competent to the private party :—' *Clarus, num. 12. § Perjurium*, ' is of opinion, that when any-thing is referred to oath ' judicially, that, *eo casu*, the party who swears can never be ' challenged for Perjury, *sed solum Deum habet ultorem* ; which ' *Boerius* doth also assert to be the common opinion, *Decis.*



‘ 305. And the reason which moves them to this, seems to  
 ‘ be, that a party having made his antagonist absolutely  
 ‘ judge of his own cause, he has, as it were, submitted to  
 ‘ him, *et juramentum debet esse ultimum refugium*. And this seems  
 ‘ to be the case decided, *per L. 2. c. de rebus credit. Reli-*  
 ‘ *gionem contemptam juramenti satis Deum habet ultorem, sed majesta-*  
 ‘ *tis crimen vel periculum corporis, et si per principis venerationem,*  
 ‘ *quodam calore fuerit perjuratum inferri non placet*; for, in the im-  
 ‘ diately preceding Law, it is said, That *causa jurejurando ex*  
 ‘ *consensu utriusque partis delato decisa, nec perjurii prætextu retractari*  
 ‘ *potest*. So that adding both Laws together, the sense is,  
 ‘ that when the cause is referred to any party’s oath, it be-  
 ‘ ing decided conform thereto, that decision can neither be  
 ‘ retracted upon pretext of perjury, nor can the perjurer be  
 ‘ corporally punished. And this seems a much more rea-  
 ‘ sonable answer, than these many given by the Doctors :  
 ‘ But yet I cannot assent to the conclusion itself, nor is it at  
 ‘ all conform to our Law, nor perhaps to reason; for, Interest  
 ‘ and Avarice are sufficient baits to Perjury, tho’ Impunity  
 ‘ be not thereto added; and when the party defers an oath,  
 ‘ he intends thereby to submit finally to him to whom  
 ‘ the cause is deferred; but not so but that if thereafter  
 ‘ the swearer shall be found perjured, he may be still chal-  
 ‘ lenged; nor perhaps would have deferred the oath, if he  
 ‘ had not concluded himself secure as to what should be  
 ‘ deposed, not only out of respect to religion, but likewise  
 ‘ because of the hazard of perjury: And seeing, in this case,  
 ‘ there is *mendacium juramento affirmatum*, I do not see how it  
 ‘ should not be Perjury. *Is there any ground, why at least his*  
 ‘ *Majesty’s Advocate should not be allowed to pursue it? for the reason*  
 ‘ *which is urged for the specialty in it, ceaseth in him?*

In the next place—Even supposing it competent to a party  
 who makes a reference to oath, to prosecute for Perjury,  
 that circumstance can have no influence whatever upon the  
 present question.—A person who has lost a just debt by the  
 perjury



perjury of another, has suffered essentially in his property ; and it should seem to be no great stretch to allow him to prosecute *ad vindictam publicam*, altho', in respect of the judicial contract he entered into by the reference to oath, he is for ever precluded from demanding payment of that debt. The crime is also immediately and peculiarly directed against an individual ; and with no other view, than unjustly to with-hold from him a part of his property : whereas the supposed crime of which the Pannel is now accused, was not directed either against the Prosecutor, or against any other Freeholder, or with a view to deprive them of any of their just rights. It is not indeed necessary that a private party shall ultimately suffer by a crime, to entitle him to prosecute the criminal person. —One who has been robbed of his money, or whose goods have been stole, may prosecute the robber or the thief, although the money or the goods be found in their possession undisposed of, and are to be restored to him after being produced in evidence in the trial. It is sufficient that the crime was directed immediately against him, and that its object was to injure him in his property. But, in the present case, the Prosecutor cannot show that the crime of Perjury, which the Pannel is accused of, was directly committed against him, or tended in the smallest degree to hurt him in his person or character, or in his property :—On the contrary, the Oath of Trust and Possession was taken by the Pannel, not with a view to affect the Prosecutor in any shape, but merely for the purpose of preventing his name from being erased from the Roll of Freeholders, and of his being still permitted to exercise the privileges of a Freeholder. The Prosecutor was not therefore hurt even as a Candidate, by the Pannel's taking that oath ; and although he had qualified in his Libel, that the Pannel voted against him, (which he has not done), still that could not have entitled him to prosecute the Pannel for a previous part of his conduct that had no particular relation to him ; but was only



purfued in the view of protecting himfelf in the exercife of the privileges he had a right to enjoy, by being on the Freeholders Roll.

What has been juft now obferved, will likewise ferve as an answer to another cafe that was put by the Profecutor's Counsel, *viz.* That where a witness fwears falſely upon oath, that a perſon was guilty of murder, theft, or any other crime, that perſon, although acquitted, will be entitled to profecute the witness for Perjury; for there the crime is committed directly againſt the perſon accused, and with an intention to injure him moſt eſſentially in his perſon and his character, and even in his goods, which may be confiscated upon his conviction; nay, what is more, he muſt ſtill, though acquitted, be hurt in his character by the falſe oath, until the ſtain brought by it upon him be removed, by convicting the witness of Perjury. But if it be perfectly clear, that a fact depoſed to by a witness is not at all material to the point in queſtion, the Pannel humbly apprehends, that the private party can have no title to profecute; and this matter is ſo far carried in the Law of England, as to prevent a witness, in ſuch a predicament, from all profecution whatever. Hawkins, accordingly, when treating of Perjury, expreſſes himſelf as follows:—‘ As to the ſeventh particular, *viz.* How far the thing  
‘ ſworn ought to be material to the point in queſtion, it  
‘ ſeemeth clear, that if the oath for which a man is indicted  
‘ of Perjury, be wholly foreign from that purpoſe, or alto-  
‘ gether immaterial, and neither any-way pertinent to the  
‘ matter in queſtion, nor tending to aggravate or extenuate  
‘ the damages, nor likely to induce the Jury to give a  
‘ readier credit to the ſubſtantial part of the evidence, it  
‘ cannot amount to Perjury, becauſe it is merely idle and  
‘ inſignificant; as if upon a trial, in which the queſtion is,  
‘ whether ſuch a one was *compos* or not? a witness intro-  
‘ duces his evidence, by giving a hiſtory of a journey which  
‘ he



' he took to see the party, and happens to swear falsely in  
 ' relation to some of the circumstances of the journey.'  
*Hawkins's Pleas of the Crown*, vol. I. p. 175.—And the same  
 Author, after mentioning that the best rule for determin-  
 ing whether a matter in which Perjury is assigned can be  
 punishable, is to consider whether such matter were wholly  
 impertinent, idle, and insignificant, or not, adds as fol-  
 lows, in the next page:—' But it is said in *Siderfin*, speak-  
 ' ing, as I suppose, of an answer in Chancery, that a man  
 ' may be guilty of Perjury at the Common Law, by swear-  
 ' ing a thing not material. But surely this ought not to be  
 ' understood in so great a latitude, as if it were meant that  
 ' every falsity in such an answer must needs be Perjury,  
 ' however foreign, circumstantial, and trivial the point where-  
 ' in it is assigned may be; which is directly contrary to what  
 ' seems to be clearly taken for granted in other books: And  
 ' therefore, perhaps, where it is said that a man may be guilty  
 ' of Perjury in a thing not material, no more may be meant  
 ' but that he may be as well guilty thereof by answering to  
 ' a matter not charged in the Bill, as by answering to the  
 ' matters therein contained, which may alone be said to be  
 ' material; because the defender is not obliged, in his an-  
 ' swer, to take notice of any-thing else:—Or else, perhaps,  
 ' the meaning may be, that, in a prosecution for Perjury  
 ' at Common law, setting forth a false oath in such an an-  
 ' swer, relating to the thing said to be in variance, the  
 ' falsity shall be intended, *prima facie*, to have been some-  
 ' way material in the cause, unless the contrary be proved by  
 ' the other side: whereas, in all prosecutions upon the Sta-  
 ' tute, it is necessary expressly to show in what manner the  
 ' false oath is material to the cause in question; because  
 ' that Statute, extending only to such Perjuries whereby  
 ' some person is grieved, cannot maintain a prosecution,  
 ' which does not bring the case within the purview of it, by  
 ' showing that the same one was grieved by the injury com-  
 ' plained of, which he could not be unless the thing sworn  
 ' were



‘ were some-way material. However, it seemeth to be  
 ‘ clear, that a man may as well be guilty of Perjury by a  
 ‘ false oath, tending to extenuate or aggravate the damages,  
 ‘ as by an oath which is direct to the fact in issue.”

Another case was put by the Counsel for the Prosecutor, viz. that of a forged letter written to the Freeholders of a County, informing them, That a particular Candidate was not to stand,—and of his opponent being, in consequence thereof, elected: And it was said, that, in such a case, the disappointed Candidate would undoubtedly be entitled to prosecute the forger, either criminally and capitally, if he chose redress by punishment,—or for very high damages, if he chose redress by a pecuniary reparation.

The case here supposed, is, however, very different from the present.—A person who takes it upon him to write false letters in the name of another, does thereby attempt to personate that other, and is at least guilty of a fraudulent act towards him. But altho’, on that account, it might perhaps be no great stretch to consider him as liable to a prosecution for damages before a Civil Court, at the suit of him whom he so personates, that circumstance would alone be sufficient to discriminate a case of that sort from the present, unless the Prosecutor shall be able to satisfy your Lordships, that he is likewise entitled to bring an action against the Pannel before a Civil Court, for the purpose of recovering damages from him, on account of his having taken the Trust Oath at the meeting for election. At the same time, the Pannel can by no means admit, that, in the case here put, the disappointed Candidate could bring a prosecution before your Lordships, against the author of the false letter, for the crime of forgery. Indeed it is scarcely possible to suppose, that ever such a case can happen. A Candidate who can be outwitted by a trick of that sort, must not only be himself the weakest of men, but must also be so peculiarly unfortunate as not to have a single friend of common sense in his interest.

Not-



Notwithstanding, therefore, all the cases which have been put on the part of the Prosecutor, the Pannel humbly apprehends, That none of them do in the smallest degree impinge upon the rule laid down by him, that the right of prosecuting criminals *ad vindictam publicam*, must be limited to such private parties alone, as can show that the Criminal Acts of which they complain, were particularly directed against themselves, and had a clear and immediate tendency to injure them in their person, their reputation, or their property, and to deprive them of a right of which they were then possessed. This rule is indeed founded upon the best of all authorities, *viz.* common sense, sound policy, the opinion of the Writers upon the Law, the general understanding of Lawyers, and the practice of this Court, so far as precedents appear; whereas on the other hand, the vague and comprehensive title to prosecute, for which the other party contends, and under which he includes remote and consequential interests, is supported by no authority whatever, might be productive of much abuse, and in all probability would be attended with very prejudicial consequences to the peace and good order of Society.

Under this branch of the argument, the Pannel will take the liberty further to observe, That even supposing the Prosecutor to have suffered a patrimonial loss by not being elected, still, before he can set up that as a sufficient interest to entitle him to carry on the present action, he must be able to show that he would have prevailed, if the Pannel had not taken the Oath of Trust and Possession. That, however, it is totally impossible for him to do, at least *in hoc statu*; for, although none of the parties can now judicially refer to evidence that is not before your Lordships, yet the Court has been historically informed, (and the truth of the story will not be disputed), that Lord Fife was elected by a majority of 24 to 8. Supposing, therefore, that the Pannel, and the two other Gentlemen against whom the Prosecutor has thought proper



to execute Criminal Letters, were all to acknowledge their having been guilty of Perjury in taking the Oath of Trust and Possession, still there would remain a majority against him of 21 to 8; and it would be incumbent upon him to set aside the votes of 14 of these 21, before he could get himself found to be duly elected. That, however, it is impossible for him to show at present: He can only do so in the Proper Court. If after bringing the merits of the election before the House of Commons, he shall be able to show that he would have been successful, if the Pannel, and the other two Gentlemen in similar circumstances with him, had not taken the Trust Oath, he may then perhaps have some pretence for saying that he was injured by their having taken that oath: But until he do so, it is totally impossible for him to establish that material fact.

It was said for the Prosecutor, That if it be true that he can maintain no civil action for damages, on account of an injury done to either of the rights he founds upon, he ought the more readily to be indulged with the power of prosecuting for punishment; otherwise this absurdity must be admitted, That for the most atrocious violation of the most valuable rights, a man shall have no remedy at all. But after what has been already stated on the part of the Pannel, it must be unnecessary for him to take any serious notice of so very strange a proposition as this observation seems to involve. The reason why the Prosecutor can have no claim of damages, is, that he has not suffered, in the legal sense of the word, by the crime which is laid to the Pannel's charge, his valuable right of a Freeholder being still as entire as ever: And it were strange, indeed, if a smaller, or a more remote interest, were to entitle one to bring a criminal prosecution, than what will give him a right of civil action. Besides, the Prosecutor here keeps it out of view—that in order to obtain redress for the injury he supposes himself to have received as a Candidate, he has already preferred his Petition to the House of Commons,



mons, where he will meet with full justice, whether the present prosecution shall be allowed to proceed or not. Indeed the convicting the Pannel of Perjury, could not give the Prosecutor the smallest aid before the House of Commons; for, although the Law has declared, that no person convicted of corrupt and wilful Perjury, shall, *after such conviction*, be capable of voting in any election of a Member to serve in Parliament, it does not annul the votes given *before conviction*, although after the commission of the offence.

Hitherto the Pannel has considered the objection to the Prosecutor's title, in the manner most favourable to that Gentleman, by taking it up upon general grounds, and upon the supposition that he had charged, that he was a Freeholder of the County of Moray, and a Candidate at the last General Election to represent that County in Parliament; that the Pannel, after taking the Trust Oath, had voted against him, and that he had thereby lost his seat:—But, upon looking into the Criminal Letters themselves, it appears that they are totally defective in one and all of these particulars, and that no peculiar character has been assumed by the Prosecutor, to distinguish him from the general mass of the people, or to show that he has any detached or higher interest to prosecute beyond that of any other of his Majesty's subjects.

The Criminal Letters set out with these words: ‘ For-  
 ‘ asmuch as it is humbly meant and complained unto us,  
 ‘ by our Lovite Alexander Penrose-Cumming of Altyre, Esq;  
 ‘ with concurrence of Our Right Trusty Ilay Campbell, Esq;  
 ‘ our Advocate for our interest, upon the Rev. Mr William  
 ‘ Leslie minister of the Gospel of the parish of St Andrews  
 ‘ and Longbride, residing at Darkland near Elgin, in the  
 ‘ county of Elgin and Forres: THAT WHERE, by the Law  
 ‘ of God, &c.’ And after reciting the Act of the 7th of his  
 late Majesty, introducing the Oath of Trust and Possession,  
 they



they go on thus: ' YET TRUE IT IS, That the said William  
 ' Leslie, who had obtained himself enrolled in the Roll of  
 ' Freeholders of the said County of Elgin and Forres, upon  
 ' pretended rights to all and whole those parts and portions  
 ' of the Lands and Estate of Kinneddar, &c. did, on the 15th  
 ' of April last, within the Court-house of the borough of  
 ' Elgin, in the county of Elgin and Forres, claim right to vote  
 ' at the election of a Member to serve in Parliament for the  
 ' said County, at which Election the Complainer Alexander  
 ' Penrose-Cumming was Candidate: And James Brodie of  
 ' Brodie, Esq; a Freeholder standing on the said Roll, hav-  
 ' ing, in terms of the foresaid Act of the 7th of the late  
 ' King, required the said William Leslie to take and sub-  
 ' scribe the oath above recited, he the said William Leslie  
 ' did then and there accordingly swear and subscribe the  
 ' same, altho' he well knew that he had no right or title to  
 ' the foresaid parts of the lands of Kinneddar,' &c. where-  
 ' by the said William Leslie has been guilty of wilful and  
 ' deliberate Perjury.'

Here, then, your Lordships will observe, that the Prose-  
 cutor does, in no part of these Criminal Letters, libel upon  
 his interest, either as a Freeholder, or as a Candidate. He  
 indeed mentions historically, in the minor proposition,  
 which surely was not the proper place for setting forth his  
 own interest or title, that he was a Candidate at the elec-  
 tion of a Member to serve in Parliament; but without men-  
 tioning what he was Candidate for, whether for being e-  
 lected Member, or for being chosen Preses or Clerk to the  
 Meeting of Freeholders.

The Pannel therefore submits it to your Lordships, that,  
*in hoc statu*, the Prosecutor cannot be allowed to assert his ha-  
 ving an interest to prosecute in the character of Candidate  
 for the Representation of the County in Parliament: And  
 that altho' he was permitted to do so, yet still, under these  
 Criminal Letters, he cannot show that he has an interest as



a Candidate, to complain of the Pannel for having taken the Oath of Trust and Possession; in respect that they do not charge, that after having taken that oath, the Pannel either voted for or against him, or gave any vote at all upon that day. They indeed maintain, That the Pannel claimed a right to vote; but it is neither alledged, nor even surmised, that he exerted that right. But, without his exerting it to the prejudice of the Prosecutor *qua* Candidate, it is impossible that the Prosecutor could suffer in that character, by the Pannel's taking the oath, however falsely or wilfully he may be said to have done so.

It was said, indeed, That the Libel implies the Pannel's having voted; because it cannot be supposed that he took the oath merely for the pleasure of swearing it. But it is needless to observe again to your Lordships, that, independent of his giving any vote at that particular Meeting, it was necessary for him, either to take the oath when it was put, or to allow his name to be immediately erased from the Roll.

It was also said, That the crime was completed by the Pannel's swearing the oath, without his voting after having done so; and this is no doubt true (if he swore it falsely): But then it is equally true, that unless he likewise voted against the Prosecutor, he committed no injury against him as a Candidate.

It was further said, That, as in that part of the Criminal Letters already taken notice of, it was mentioned that the Prosecutor was a Candidate, it thence necessarily appeared that he was a Freeholder; because no person who does not stand upon the Roll of Freeholders, can be chosen to represent a County in Parliament. But although that is legally true, yet instances have occurred, of persons not only standing as Candidates, but also of their being elected without having been previously enrolled. At the General Election 1780, Mr Charles Dundas was a Candidate to represent the County of Orkney, without being upon the Roll. He in-



deed claimed to be enrolled on the day of Election, but his claim was rejected by a majority of the Freeholders; and although he was ordered to be added to the Roll by the Court of Session, and his qualification was sustained as sufficient to entitle him both to vote, and to be elected, by a Committee of the House of Commons, who decided the merits of the election in his favour; yet it is certain, that, at the time of that election, he did not stand upon the Roll: And, for ought that appears from the Criminal Letters, Mr Cumming of Altyre may have been in the same situation, and may only have claimed to be enrolled as a Freeholder at the Meeting for Election; and even after the Pannel had taken the Oath of Trust and Possession, which is not said to have been put to him by Mr Cumming, but by 'James Brodie of Brodie, Esq; a Freeholder standing on the said Roll.'—A still stronger instance is, however, known to have happened in the County of Caithness, where Lord Fortrose was chosen a Member of Parliament, without either being upon the Roll, or claiming to be admitted to it; and sat in the House of Commons, for a whole Parliament, in consequence of that Election.

The Pannel will also here be allowed to observe, that the plea he is now maintaining, is strongly confirmed by the latter part of the interlocutor of the Court, in Mr Dempster's case.

It was likewise said for the Prosecutor, That altho' the Criminal Letters did not state in the beginning, his being either a Freeholder or a Candidate; yet as, in their conclusion, the Pannel was desired to take notice that the record or minutes of the Election were to be used in evidence against him, and to be lodged in due time in the hands of the Clerk of Court, such record or minutes must be considered as part of the Libel; and that from these it must appear, not only that the Prosecutor was both a Freeholder and a Candidate, but also that the Pannel voted against him,



him, and for Earl Fife, to represent the County in Parliament.

This, however, will not avail the Prosecutor in the question, or supply the defect in the Criminal Letters, arising from their not stating his title to prosecute: For, in the *first* place, it is perfectly clear, that the Pannel was desired to take notice of these papers only in respect that they were to be used in evidence of his guilt, and not because they were to be used in evidence of a particular character assumed by the Prosecutor, as entitling him to pursue: And, in the *next* place, none of these papers are as yet produced, or can be taken under the consideration of your Lordships: On the contrary, a Petition which the Prosecutor preferred in the view of obtaining a warrant from the Court for recovering them, has been laid over, until it shall be determined whether or not he has any title to insist in the present action.—It is therefore not a little ridiculous in the Prosecutor, to attempt to hold these papers as part of the Criminal Letters.

Under this branch of the argument, the Pannel is nowise called upon to maintain, That a private Prosecutor's title must not only be stated, but must actually be proved before the diet of compearance; or that when a question arises with regard to a matter of fact, respecting the title that is assumed by the Libel, a Proof cannot be allowed. Where a person executes Criminal Letters against one as guilty of the murder of his elder brother, or other relation to whom he himself succeeds as heir, and the Pannel disputes the Prosecutor's standing in that degree of relation to the defunct, it may perhaps be competent to the Prosecutor, to establish that fact by the production of his service; and there should seem to be no impropriety in the Court's allowing him even a time to do so.—In like manner, had the present Criminal Letters bore, That they were insisted in by the Prosecutor as a Freeholder of the County of Moray, and as a Candidate to represent that County in the  
present



present Parliament, and that the Pannel had voted against him at the Election, it might perhaps have been competent to him, either to have produced the Minutes of the Freeholders in evidence of these facts, or to have applied to your Lordships for a warrant to recover them, if these facts had been denied or disputed on the part of the Pannel. But as no such facts are averred by the Prosecutor in the Criminal Letters, it is impossible that he can be allowed a Proof of them for any purpose whatever; and if he, and those in whom he confides, have been guilty of an egregious blunder in that respect, they must submit to the legal consequences of that blunder; and the Pannel must be entitled to insist that he shall be *simpliciter* assilzied, and dismissed from the Bar, in respect that the Prosecutor has, by his own Summons, qualified no proper interest or title to prosecute.

The Prosecutor seems indeed to think himself entitled to defend every proposition which he finds it necessary to maintain, however strange and extraordinary, or inconsistent with the known and established forms of judicial procedure. He is accordingly pleased to tell your Lordships, and gravely too, that it is not necessary that the Prosecutor should libel title or interest; and that it is sufficient that he establishes them when he comes to insist. But altho' the cognisance of the title no doubt belongs entirely to the Court, and cannot possibly go to the Jury, as until it be ascertained, the Pannel is not obliged to plead to the charge; still it is absolutely necessary that the Indictment, or Criminal Letters raised at the instance of a private party, shall be so framed, as to show under what character, or upon what ground, such private party comes to assume to himself the power of prosecuting a crime: And although the Prosecutor has discovered cases where the procedure has been stopped until the title *assumed* by the Raifer of the Criminal Letters should be proved, yet he neither has, nor can produce even a single instance of a party's being allowed a proof  
of



of that sort, when he had totally neglected to *libel* any title or interest, or to assume a character in which they were implied. He has indeed mentioned in his Information, one case of a similar nature to the present, *viz.* that of *Murdoch contra Cannan*, where it is said, that the libel neither set forth the character of Freeholder, nor that of Candidate, to have been in the Prosecutor.—But, according to the account that is given of that case by the present Prosecutor, it should seem that the Pannel did not think fit to appear, but allowed a sentence of fugitation to be passed against him. It therefore cannot, with any degree of propriety, be quoted as a precedent to sanctify so egregious a blunder; and it is probable, that Mr Cannan had been too conscious of his own guilt, to think that he could remain longer in this country with any degree of satisfaction; and rather chose to desert it altogether, than to render himself more conspicuous by appearing in Court, even when he had a good objection to the Prosecutor's title.

Nor will it avail the Prosecutor to observe, That when a Libel is exhibited in the name of a private party, with concurrence of his Majesty's Advocate, there is *prima facie* a good title to prosecute, or otherwise the Advocate's concurrence must be a mere empty form. The Pannel is advised, that it is in fact nothing else; and that it is granted of course, without any inquiry whether the private party has any title or not to carry on the prosecution. When the King's Advocate's concurrence is asked, he has no opportunity of seeing the Libel, unless he happens to be of Counsel with the Prosecutor; in which case, his advice will probably be taken, and followed as to the manner of forming it. That, however, does not always happen; and to suppose that his concurrence alone will supply the defect arising from the private party's being unable, or neglecting to qualify in his Libel, any proper interest or title in his own person to prosecute, seems to the Pannel too chimerical a notion to merit a serious consideration.



The Prosecutor appears, indeed, to be now perfectly sensible, that no further procedure can take place under a Libel framed in the manner according to which the present Criminal Letters have been drawn. Your Lordships have had occasion to know, that other two of the Freeholders of this County have likewise been served with Criminal Letters, conceived precisely in the same terms: But in these, the Prosecutor has shown, that he dare not confide; for he has already served both, or at least one of these Gentlemen, with new Libels, in which he has endeavoured to correct and supply some of the blunders and defects of the former.

But altho' the Pannel is satisfied that the defects of the Criminal Letters that have been executed against him, must in all events be fatal to the present instance, yet he humbly apprehends that it was nowise necessary for him to have said a single word upon that head; and flatters himself, that your Lordships will be clearly of opinion, that altho' the Libel had been perfectly free of all these defects, the Prosecutor could not qualify a sufficient title in his person, either as a Freeholder, or as a Candidate, to exhibit a charge of Perjury against the Pannel, on account of his having taken the Oath of Trust and Possession at the last Election for the County of Moray; and that, as his Majesty's Advocate has not thought it proper to prosecute at his own instance, no procedure whatever can take place.

The Pannel should think himself to blame, were he to conclude without taking some notice of an assertion made by the Prosecutor in the beginning of his Information. Taking it for granted, that all who are admitted to the Roll of Freeholders, come of course to be Commissioners of Supply, and Justices of the Peace, he has been pleased to tell your Lordships, That as wherever the practice of splitting has prevailed, the Nominal or Parchment Barons greatly outnumber the Real Freeholders, so the whole power and management of the County Elections, Police and Jurisdictions, are



are all transferred to these counterfeits, though peculiarly disqualified for the trust, as they are, and must be the confidents or creatures of powerful Peers, or overgrown Commoners: And it is further said, that this abuse has not been carried to a greater height in any county in Scotland than in the county of Moray, where the Real Freeholders have not only had Representatives sent to Parliament contrary to their inclination, and without the least attention and regard to their wishes, but also, in lesser matters, have been obliged to give up all attendance, finding themselves outvoted in every question; so that almost every bridge has been built, and every high-way directed, not with a view to the convenience of the Public, but to that of some one or other of those imaginary Proprietors; and the most unjust decisions have been pronounced in questions upon the Revenue Laws, adjudging recruits, and other matters which are the subject of county jurisdiction. The Prosecutor ought, however, to have known, that no Freeholder, however large his property may be, can be named a Commissioner of Supply, but by Parliament; or be appointed a Justice of the Peace, but by his Majesty: and that the instances of putting persons who have no farther interest in a county than their being possessed of a liferent or wadset-right of superiority, either into the Commission of Land-Tax, or into the Commission of Justices, are far from being frequent.—The Pannel has indeed heard, that it has been generally made a matter of reproach to such Freeholders, that their faces are seldom seen in the counties where their freeholds are situated, except at Michaelmas Head-Courts, or Meetings for Election. But be this as it will, it is most unpardonable in the Prosecutor to assert, that in the county to which he belongs, those grievances have been felt, which he supposes to arise from the introduction of a number of superiority-qualifications. On the contrary, the Pannel has good reason to know, that the greatest attention has always been paid



paid to the general police and improvement of the county, without partiality or distinction; and he defies the Prosecutor to point out a single instance, either of the public money having been misapplied, or of justice having been perverted, by unjust decisions pronounced in questions respecting the Revenue Laws, the adjudging recruits, or any other matters that fall under the jurisdiction of the Justices of the Peace, or of the Commissioners of the Land-Tax.

*In respect whereof, &c.*

A L E X<sup>R</sup>. W I G H T.



(11)